## Governance for Cultural and Creative Ecosystems

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The European Cultural and Creative Sector policies are increasingly switching to an ecosystem approach.

The challenge is how to make this work in practice.

Barbara Stacher, European Commission's Directorate-General for Education and Culture



## WHAT IS AN ECOSYSTEM?

A complex network of actors that interact with each other and with the local context, they are embedded in, in ways that create value for all



### NINE LESSONS FROM MUSSELS ON ECOSYSTEM LIVING

- 1. Live together with multiple generations and multiple species
- 2. No need to move, just stay put
- 3. Get tangled up
- 4. Create something bigger than yourself
- 5. Ecosystem living doesn't have to be pretty
- 6. Incorporate whatever floats past
- 7. Interspecies interactions are not always mutual
- 8. Create an environment where you are comfortable and safe
- 9. Incorporate technologies

Max Baraitser Smith Presented by Michela Magas 19-20/6/23, Aarhus

# What is the connectivity tissue between the actors/agents in an ecosystem and how do we nurture this?

- Relationships, personal and professional and based on trust ("safe environment")
- o Actors, diverse but complementary
- o Non-hierarchical and flexible leadership. Small players can be as important as bigger industry
- Bring value beyond the actors, to communities and the local environment, in which they are embedded ("*mussels clean the water*")
- o Shared thematic interest
- Nurturing and reciprocity (give, appreciate and receive, and give again Mauss, Essai sur le don) over time
- o Community feeling, supported by positive narratives
- Without boundaries: Openness to newcomers ("Incorporate whatever floats past")
- o Other ecosystems the importance of weak ties

## **Orchestrating Regional Innovation Ecosystems**

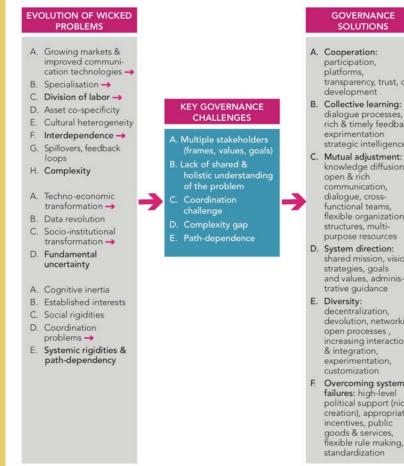
As a result of the (increased digitalisation), the established governance arrangements in industrialized societies suffer from a **growing complexity gap and adaptive tension**–a mismatch between the ever-more-complex environment and the limited capacity of the existing governance arrangements to cope with it (Ashby, 1958; Geyer & Rihani, 2010; IBM, 2010; Ho, 2012).

#### Two strategies for closing the complexity gap: complexity reduction and complexity absorption (Boisot & McKelvey, 2010).

This research suggests that governments should adopt a new stewardship role towards wicked problems in which they support the participation, interaction and cooperation of all key stakeholders (requisite variety), collective learning processes to create more diverse collective mental frames, coordination by mutual adjustment and a clear overall direction, growing diversity and experimentation in governance arrangements, and effective measures to overcome systemic rigidities and bottlenecks.

Governance Solutions to Wicked Problems: Cities and Sustainable Well-Being, Timo J. Hämäläinen i: Orchestrating regional innovation ecosystems, ed:.Pia Lappalainen, Aalto University Markku Markkula, Aalto University Hank Kune, Educore BV, 2015 <u>https://urbanmillblog.files.wordpress.com/2015/04/eka\_final\_cover\_hires.pdf</u>

#### GOVERNANCE SOLUTIONS TO WICKED PROBLEMS: CITIES AND SUSTAINABLE WELL-BEING • 77



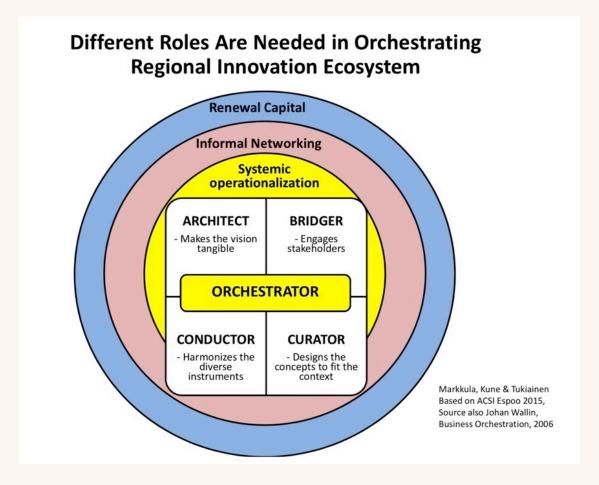


participation, transparency, trust, codevelopment

dialogue processes, rich & timely feedback, exprimentation strategic intelligence

knowledge diffusion, communication, dialogue, crossfunctional teams, flexible organizational structures, multipurpose resources

- D. System direction: shared mission, vision, strategies, goals and values, administrative guidance
- decentralization, devolution, networking, open processes, increasing interaction & integration, experimentation, customization
- F. Overcoming system failures: high-level political support (nichecreation), appropriate incentives, public goods & services, flexible rule making, standardization

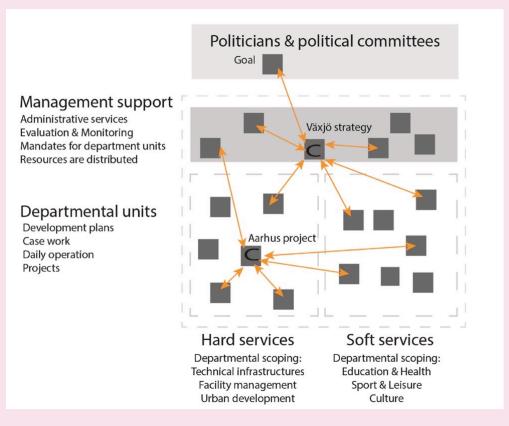




**Ecosystems** comprise of multiple actors working together that contribute to the ecosystem's core purpose despite having **seemingly unrelated value propositions.** Hence, the business ecosystem view includes a network of actors **unlike that of a conventional value chain view** which focuses on **delivering a single value proposition to the end customer** (Baghbadorani & Harandi, 2012).



Sustainability coordination within forerunning Nordic municipalities – Exploring structural challenges across departmental silos and hierarchies, https://www.sciencedirect.com/science/journal/09596526/335/supp/C <a href="https://doi.org/10.1016/j.jclepro.2021.130330">https://doi.org/10.1016/j.jclepro.2021.130330</a>



Analytical framework for understanding different underlying structural conditions that influence and shape cross-departmental participation in municipal governing for urban sustainability <u>Fenton</u> (2016)

- Capacity The ability of actors to participate in processes and subsequent implementation. Has both institutional and social characteristics.
- Mandate Legal, political or social/ethical norms or regulations influencing the perceived or defined scope of action. Provides the entitlement to act.
- Resources Both in terms of actual resources and perceptions about resources. It could be budget, personnel and information.
- Scope Related to legal, institutional, constitutional and organisational contexts framing a process. Relates to the opportunity to act and the extent of action.
- Will Relates to the desire of individuals and groups to address the challenge of urban sustainability, and within this, to determine how to do so.

## Table 2. Structural similarities and differences in Växjö and Aarhus across the five factors at the outset of the sustainability coordination process.

	Växjö (S) Centralised coordination approach	Aarhus (DK) Decentralised coordination approach
Coordination focus (approach)	Centralised starting point based on development of common goals.	Decentralised starting point in technical project with an ambition to widen the scope as a pilot project for the city wide implementation of climate adaption.
Mandate & Resources (hierarchical)	Clear mandates and resources for developing the overall strategy.	Unclear mandates and resources for cross-departmental efforts.
Scope (horizontal)	Cross-departmental dialogue organised around common strategy.	Cross-departmental dialogue organised around widening the project focus.
Willingness (outcome)	Strong initial willingness to formulate common strategy.	Initial reluctance from other departments to engage.

	Växjö (S)	Aarhus
	Centralised coordination approach	Decentr
Willingness	lingness Strong initial willingness to formulate	
(outcome)	general visions. Indications of questioning	convinc
	and anxiety of indivisibility between	oriented
	sustainability and core activities.	coordin
Coordination	General dialogue based on themes.	Upward
focus	Further initiative and action is delegated	priority
(approach)	to each department.	Action a
Scope	Workshops lead to information and	Worksh
(horizontal)	understanding about sustainability.	relation
	Common points of interest are identified.	Scopes f
		from ke
Mandate &	Mandates and resources for local action	Mandat
Resources	are unclear.	local act
(hierarchical)		

#### Aarhus (DK) Decentralised coordination approach

Initial reluctance to engage, which required convincement and mandates. Efforts become oriented towards those participants that coordinators succeed in engaging.

Upward and outward initiatives to ensure a priority towards cooperation. Action and initiative is embedded.

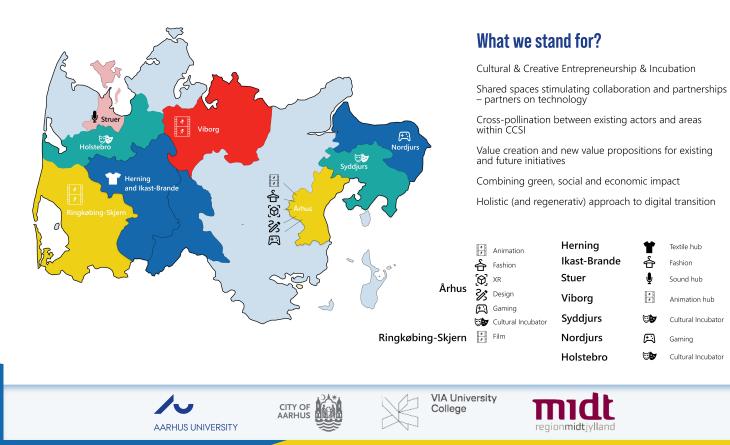
Workshops involve listening and building new relations and languages across departments. Scopes for local action defined by engagement from key persons.

Mandates and resources for involvement and local action is developed along the way.

**key take-away** is the need to ensure that a concrete and specific dialogue is held about **how sustainability correlates or not with the core activities of different municipal departments.** This requires a special way of conducting the dialogue, as Innes and Booher (<u>1999</u>:12) point out that the most productive moments in consensus building happen when participants successfully "play with heterogeneous concepts, strategies and actions with which the various individuals in the group have experience and try combining them until they create a new scenario that they collectively believe will work".



## **REGION CENTRAL DENMARK CULTURAL AND CREATIVE ECOSYSTEM**



Textile hub

Sound hub

Animation hub

Cultural Incubator

Cultural Incubator

Fashion

Gaming

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## **CCSI Central Denmark Ecosystem**

Culture & Creativity as driver for inclusive and sustainable local development

> Fashion, Design, Sound, Games, Film & XR, Animation, Cultural Entrepreneurship in crosssectoralcollaborations

Creativity, design, emerging technologies, convergence and digital transition

> Ecosystem multiple helix & participatory governance



"Geographical scale and location play a role in all of these dimensions. Different creative businesses perceive and experience different levels of 'embeddedness' in relation to **local infrastructure**, **networks, governance and markets.** 

Infrastructure is often place-based. For example, Rosenfield (2004) discusses **the role of local attractions and amenities in the development of a cluster based on creativity,** suggesting that the physical aspects of a place are meaningful to its cultural and creative production.

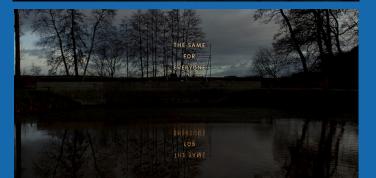
However, it can be argued that the local infrastructure is not always a given; it can be the process of negotiation within national policies and funding as well as with international competitions – see, for example, **the way the European Capital of Culture title is now used as a shaper of creative economies in different cities.**"



Roberta Comunian, Caroline Chapain & Nick Clifton (2010) Location, location, location. Creative Industries Journal, 3:1, 5-1 (7)









### CULTURE, CREATIVITY AND CO-DESIGN THROUGH

- **REGIONAL IDENTITIES**
- PARTNERSHIPS ACROSS SECTORS
- EXPERIMENTAL GOVERNANCE
  - METHODS FOR OPEN-ENDEDNESS
- METHODS FOR EXPERIMENTATION



"The place credentials and unique landscapes of towns and cities offer both opportunities and constraints for harnessing creative activity – as unique sets of social interactions between creative individuals and organizations – and create a unique spatiality for creativity. (50)

The great potential of **relational mapping** as a model for examining the creative industries lies in the way the creative economy is recognized and examined as **a series of spatial-economic relations or activities** rather than as rigid structural divisions such as jobs, sectors or outputs.

This approach seems to be particularly pertinent to the creative economy **because at the heart of** creative enterprise are the actions or relations of networks, creative workers and creative practices, which operate as 'creative spaces'." (51)

> Granger, R. C. and Hamilton, C. (2010), 'Re-spatializing the creative indutries: a relational examination of underground scenes, and professional and organizational lock-in', Creative Industries Journal 3: 1, pp. 47–60

## SOFT INFRASTRUCTURES

"The soft infrastructure that surrounds the creative industries, and [...] the importance of network interactions among companies and other organizations. In particular, the [...] the existence of an 'upperground' and underground networking landscape [...] where both formality and informality are present.

Finally, [one have to] stress **the difficulties of implementing policies in relation to networks**, as often these types of soft infrastructure cannot be enforced and need to take into account existing grass roots activities and actors."

Roberta Comunian, Caroline Chapain & Nick Clifton (2010) Location, location, location: exploring the complex relationship between creative industries and place. Creative Industries Journal, 3:1, 5-1 (8)





With the conceptual clarification of "creative city" in one hand, and the simplification of the various "creative city formulae" in the other, cities continue to muddle through **the conceptual divide between culture-centric principles and econo-centric principles towards creativity.** [...]

To foster creativity–whether for wellbeing or profit–**governance**, **citizenry and industry need to, themselves, become creative agents of change**.

CREATIVE CITIES: AN INTRODUCTION, Phil Cooke & Luciana Lazzeretti (2016)



## LEARNING COMMUNITIES - NURTURING ECOSYSTEMS **OVER** TIME

GOUVERNANCE AS FACILITATION INSTITUTIONAL EXPERIMENTATION TRUSTED & OPENENDED PARTNERSHIPS SAME PATTERN – FLEXIBLE ROLES CAPACITY FOR FUTURE-SCOPING



A COOP-MODEL OF MICRO, AND BIG CAPACITY FOR ITERATING BLENDING FORMAL AND INFORMAL FORMATS DIVERSITY IN CREATIVE SKILLING FLEXIBLE BUSINESS MODELS

